

**Annex 49****Annex to the draft annual report of the CDM Executive Board to the CMP**

The document contained in this annex is a draft version of the Executive Board's report to CMP prior to editing. The final document will be issued as a UNFCCC document with the symbol FCCC/KP/CMP/2007/3 (Part I)<sup>1</sup>.

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<sup>1</sup> FCCC/KP/CMP/2007/3 (Part II) will contain the compilation of recommendations of the Board to the CMP (EB35 annex 16, EB34 annex 4, EB34 annex 5 and EB33 annex 12). These annexes will be issued as Part II of FCCC/KP/CMP/2007/3 (Part I) on the UNFCCC website.

# DRAFT

## **Annual report of the Executive Board of the clean development mechanism to the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol**

### **Part I**

#### *Summary*

This report covers 1 November 2006 to 19 October 2007, a period in which the number of clean development mechanism (CDM) project activities more than doubled to 819 registered projects and important decisions were taken by the CDM Executive Board to increase the efficiency and effectiveness of the mechanism. The report describes the status of the CDM, with focus on the accreditation of the entities that vet CDM projects and verify emission reductions; the development of methodologies for emissions baseline-setting and monitoring; and the registration of projects and issuance of certified emission reductions. The report highlights some of the challenges faced and key decisions taken by the Executive Board, such as the development of procedures and guidelines for programmes of activities, designed to expand the reach of CDM. The report also covers matters relating to governance, management and resources.

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## **I. Introduction**

### **A. Mandate**

1. In accordance with the modalities and procedures for a clean development mechanism (CDM), the Executive Board of the CDM (hereinafter referred to as the Executive Board or Board) shall report on its activities to each session of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP). In exercising its authority over the CDM, the CMP shall review these annual reports, provide guidance and take decisions, as appropriate.

### **B. Scope of the report**

2. This annual report of the Executive Board provides information on progress made towards the implementation of the CDM during its sixth year of operation (2006–2007)<sup>1</sup> and recommends draft decisions for adoption by the CMP at its third session (CMP 3). It refers to operational achievements leading to the registration of CDM project activities and the issuance of certified emission reductions (CERs), governance matters, measures taken and anticipated to strengthen the management and supervision of the CDM, resource requirements and actual resources available for the work on the CDM during the period.

3. The report highlights successes and challenges over the reporting period and summarizes the work on the CDM and matters agreed by the Board during the reporting period. Full details on operations and functions are available on the UNFCCC CDM website. This report therefore needs to be read in conjunction with the UNFCCC CDM website, which is the central repository for reports of meetings of the CDM Executive Board and documentation on all matters agreed by the Board.

4. The challenges and achievements during the sixth year of operation of the CDM, as well as those lying ahead, will be highlighted by the Chair of the Board, Mr. Hans Jürgen Stehr, in his oral presentation to the CMP.

### **C. Action to be taken by the Conference of the Parties**

5. In exercising its authority over, and in providing guidance to, the CDM in accordance with paragraphs 2 and 3 of the CDM modalities and procedures, the CMP, at its third session, taking note of the annual report of the CDM Executive Board, may wish to decide on the following:

- (a) Note that the Board responded expeditiously to guidance provided by the CMP at its second session, concluded most response actions and made good progress on remaining issues;
- (b) Provide guidance on matters arising from this report;
- (c) Designate operational entities which have been accredited, and provisionally designated, by the Executive Board (see section III.A below);
- (d) Approve methodologies for calculating emission reductions for small-scale (SSC) project activities that propose the switch from non-renewable to renewable biomass;
- (e) Approve methodologies for SSC afforestation/reforestation (A/R) project activities.

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<sup>1</sup> The report covers 18 November 2006 to 19 October 2007, hereinafter referred to as the reporting period, as per decision 1/CMP.2, paragraph 11 (FCCC/KP/CMP/2006/10/Add.1).

6. The CMP, at its third session, may wish to continue its consideration of issues relating to privileges and immunities of members and alternate members of the Executive Board (see the annotations to the provisional agenda of CMP 3, FCCC/KP/CMP/2007/1).

7. The CMP, at this session, will also be asked to consider outcomes of work by the Subsidiary Body for Scientific and Technological Advice (SBSTA) relating to CDM.<sup>2</sup>

8. The CMP shall, at its third session, elect the following to the Executive Board for a term of two years upon nominations being received by Parties:

- (a) Two members and two alternate members from Parties not included in Annex I to the Convention (non Annex I Parties)
- (b) One member and one alternate member from the Eastern Europe regional group
- (c) One member and one alternate member from the small island developing States
- (d) One member and one alternate member from Parties included in Annex I to the Convention (Annex I Parties).

## II. Successes and current and future challenges

9. The Board's challenge is to supervise the operation and optimize the functioning of the CDM, an innovative, global, environmental market mechanism which doubled its delivery potential in the past 11 months. The CDM project pipeline is expected to generate more than 2.5 billion CERs from more than 2600 project activities (819 already registered, expected to generate 1 billion CERs) by the end of the first commitment period of the Kyoto Protocol in 2012. These projects represent a wide range of project types (about half are renewable energy or energy efficiency projects) and sizes (more than half are small scale projects). About 150 project activities are entering the CDM pipeline per month (i.e. requesting validation) and there is no indication of a reduction in this trend. The CDM has been self-financing since September 2007, which means that no public funding is required to fulfil its regulatory functions. In addition, the CDM has been generating additional resources for the Adaptation Fund.

10. Another way to assess the success of the CDM, and hence the responsibility of the Board, is to compare the mechanism to other sources of investment and financial flows. A report on investment financial flows found that the capital that is, or will be, invested in CDM projects registered during 2006 is estimated at about USD 7 billion, whereas the capital that is, or will be, invested in projects that entered the CDM pipeline during 2006 is estimated at over USD 25 billion. In comparison the total leveraged investment through the Global Environment Facility in climate change since it started represents USD 14 billion. The estimated investment of USD 5.7 billion for CDM renewable energy and energy efficiency projects registered during 2006 is roughly triple the official development assistance support for energy policy and renewable energy projects in the same countries – about USD 2 billion. It is almost as much as the private investment in renewable energy and energy efficiency (2006, USD 6.5 billion) in the same countries.<sup>3</sup> As such the CDM is an increasingly important source of financial and investment flows into

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<sup>2</sup> FCCC/SBSTA/2007/5.

<sup>3</sup> For details see Dialogue working paper 8 (2007): Report on the analysis of existing and potential investment and financial flows relevant to the development of an effective and appropriate international response to climate change, (paragraph 41) ([http://unfccc.int/files/cooperation\\_and\\_support/financial\\_mechanism/financial\\_mechanism\\_gcf/application/pdf/dialogue\\_working\\_paper\\_8.pdf](http://unfccc.int/files/cooperation_and_support/financial_mechanism/financial_mechanism_gcf/application/pdf/dialogue_working_paper_8.pdf)), and Carbon Markets chapter of the background paper, (pages 156 and 157) ([http://unfccc.int/files/cooperation\\_and\\_support/financial\\_mechanism/application/pdf/potential\\_of\\_carbon\\_markets.pdf](http://unfccc.int/files/cooperation_and_support/financial_mechanism/application/pdf/potential_of_carbon_markets.pdf)).

activities that host governments judge to assist them in achieving sustainable development, in line with the purpose of the CDM.

11. Managing allocation of resources is a key challenge. Measures to respond to the demands of caseload growth must be balanced with longer term measures to address more fundamental governance issues and system improvements. This must be done in an environment of rapid growth in an innovative emerging market where decisions have an important economic impact. The Board is working to optimize its operations through resource and role allocation, and by undertaking work to improve standards and consistency of assessment and reviews.

12. The project registration quality management/control system being put in place by the Board, made possible by availability in early 2007 of adequate resources to support new roles, resulted in an increase in the number projects undergoing review, but also contributed to increased consistency in the requests for review. The Board is aware that designated operational entities (DOEs), and indeed all other stakeholders, are in the process of developing necessary additional expertise to meet the continually improving standards that ensure the environmental integrity of the CDM. While bearing this in mind, the Board has had to reject due to non-compliance with CDM requirements 5.57 per cent of all registered activities and 0.3 per cent of all requests for issuance since inception of the mechanism.

13. Fostering greater understanding of the often complex and difficult decisions taken by the Executive Board is another challenge. The Board is working to increase understanding of the rationale behind its decision making to increase predictability and transparency for stakeholders. In this regard the Board has completed, or is working towards implementation in early 2008, a number of efforts, such as the online catalogue of decisions (October 2007), guidance to define the standards for undertaking validation and verification (early 2008), updating of guidelines and clarifications (ongoing), new means of interaction with relevant stakeholders (continuous), provision of a concise rationale for its decisions in its meeting reports (continuous).

14. Facilitating broader public understanding of the CDM and correcting misconceptions as they arise is a further challenge. The Board is working to increase its capacity to inform the media and the public, among other ways through a robust system for responding to queries and delivering useful, timely communications about the functioning of the CDM.

15. Enhancing the regional and sub-regional distribution of CDM represents a complex challenge, as factors beyond the control of the Board play an important role. The Board facilitates work aimed at addressing the challenge by allocating resources for the holding of information forums for designated national entities (DNA Forums), development and operation of the CDM Bazaar (a web portal linking CDM stakeholders, buyers, sellers and service providers), and staff to support work on the Nairobi Framework for catalysing CDM principally in Africa. The Board also prepares recommendations to CMP on actions that could help address regional distribution (see below and, in annex I, "Regional distribution of clean development mechanism project activities").

16. These challenges are indicative of a system which is rapidly evolving and maturing and which requires the Board to adopt flexible and innovative responses. The Board remains committed to continual improvement in the implementation of its supervisory functions, in particular systems to improve:

- (a) Robustness and efficiency in the assessment of emissions reductions;
- (b) Efficiency, transparency and robustness in decision-making processes;
- (c) Professional development and training of those engaged in supervisory functions;
- (d) General understanding of the CDM, its processes and standards by stakeholders.

17. Constructive input from stakeholders is encouraged and appreciated.
18. These challenges necessitate that Board members are provided with the necessary framework conditions (e.g. time availability, travel, compensation and local support) to provide their professional services in a sustainable manner.

### III. Work undertaken in the reporting period

#### A. Accreditation of operational entities

19. In addition to accrediting operational entities to validate projects and verify emission reductions, the Executive Board undertook a number of measures in the reporting period (see below) to further strengthen the accreditation process and provide guidance to the operational entities in performing their validation and verification functions.
20. In the reporting period, the Board accredited and provisionally designated two operational entities for validation and two entities for verification, for specific sectoral scopes. The Board recommends that the CMP, at its third session, designate the entities listed in table 1 below. This would bring to 17 the number of entities accredited for validation of projects and to 8 the number of entities accredited for verification and certification of emission reductions. Four of these entities are from non-Annex I Parties.

##### 1. Entities recommended for designation

21. The Executive Board recommends the entities listed in table 1 for designation by the CMP for the sectoral scopes as indicated.

**Table 1. Entities accredited and provisionally designated by the Executive Board of the clean development mechanism in 2006**

Name of entity	Provisionally designated and recommended for designation for sectoral scopes	
	Project validation	Emission reduction verification
Bureau Veritas Certification Holding S.A. (BVC Holding S.A.)	4, 5, 6, 7, 10, 11, 12	
Lloyd's Register Quality Assurance Ltd (LRQA)	1, 2, 3, 4, 5, 6, 7, 10, 11, 12	
Colombian Institute for Technical Standards and Certification (ICONTEC)		1, 2, 3
JACO CDM.,LTD (JACO)		1, 2, 3

*Note:* The numbers 1 to 15 indicate sectoral scopes. For details see <<http://cdm.unfccc.int/DOE/scopeslst.pdf>>.

22. Four new applications for accreditation were received in the reporting period, bringing to 43 the number of applications for accreditation (40 cases are under consideration as three companies withdrew their applications).
23. The geographical distribution of the 40 applicant entities (AEs) is reflected in table 2. The table also indicates the number of applications received from non-Annex I Parties. Of the last four applications, two were entities representing non-Annex I Parties. All applications, and the stage of consideration reached, can be seen on the UNFCCC CDM website.

**Table 2. Geographical distribution of entities to validate clean development mechanism projects and verify and certify emission reductions from registered projects**

<b>Region</b>	<b>Total number of applications</b>	<b>Number of applications from non-Annex I Parties</b>
Western Europe and Other region	17	n/a
Asia and the Pacific region	20	9
Latin America and the Caribbean region	2	2
Africa region	1	1

*Note:* n/a means not applicable.

24. A total of 27 entities have passed a desk review and on-site assessment and are seeking witnessing activities to complete their accreditation in the various sectoral scopes covered by the CDM. An analysis has shown that lack of availability of witnessing activities has caused delays in the accreditation process, in particular for smaller AEs.

## 2. Measures undertaken

25. The Executive Board put in place a number of measures over the reporting period which are aimed at providing a continuous high level of service on the part of DOEs in their regulatory function as well as additional transparency:

- (a) Increased interaction, communication and information sharing between the Board, accredited entities (AEs) and designated operational entities (DOEs) – At each meeting of the Board, the chair of the AE/DOE Coordination Forum is given an opportunity to interact with the Board on issues of common interest to operational entities, providing hence the opportunity for discussing clarifications, guidance and decisions of the Board. The Board took note that the DOE Forum planned to devote one day in conjunction with the CDM joint workshop to exchange experiences among DOE decision makers;
- (b) Design and establishment of a regular surveillance system of accredited entities – The surveillance is meant to supplement the accreditation and spot check assessment process to ensure confidence in validation, verification and certification through continuous oversight of quality and effectiveness. Among other things, it covers entities' management responsibilities, resource and organizational management as well as technical and analytical review processes;
- (c) Preparation of a UNFCCC CDM Validation and Verification Manual – Work was initiated with a view to releasing the manual in early 2008. In order to not duplicate work, the Board identified as basis of work a product used most frequently by DOEs prepared for use under CDM and JI, and launched a revision which will involve panels, DOEs and experts. The manual will provide references to most recent relevant guidance, rules, decisions and criteria relating to quality and the depth of work to be performed by DOEs at all stages of their work. As this has been identified by the Executive Board as a key element in efforts to improve the CDM systems' predictability and quality control, the Board has allocated additional resources to this work.
- (d) In the context of the preparation for the CDM EB VVM, the Board requested the secretariat to compile and assess issues resulting in requests for review and reviews undertaken so as to categorize them and disseminate this information to the DOEs. This

information is intended to enable the Board to provide the DOEs and project participants with a systematic feedback to enable continuing improvement in their performance.

- (e) The CDM accreditation requirements for the operational entities are being elaborated by the CDM Accreditation Panel (AP) for consideration by the Board with a view to clarifying further what is expected of operational entities and enhance the common understanding about accreditation requirements.
- (f) The newly approved re-accreditation procedure takes into account performance over the previous accreditation period and serves to confirm the substantive competence of DOEs.
- (g) CDM accreditation assessments are being carried out largely by permanent UNFCCC staff, which will provide improved service in relation to assessment scheduling, consistency and quality because teams are under direct management. Resources have been allocated in the latest revision of the CDM management plan (MAP, July) and recruitment is ongoing;
- (h) The Board approved the revisions and introduction of several accreditation related forms and other operational documents to facilitate the implementation of the accreditation process;
- (i) A system of measures/incentives are being developed by the Board, in addition to spot check, suspension and withdrawal, including a specific policy framework to address non-compliance issues by DOEs in a systematic manner. This framework is intended to serve as an early warning system for the DOEs by assessing the non-compliance issues by a DOE on the basis of the risk it may pose to the system as well as assurance of its capability to perform the CDM validation and verification functions.

26. The measures above are aimed at further strengthening DOEs in their regulatory function and clarifying their role with regard to project participants. The Board noted that the contractual relationship between DOEs and PPs may be perceived as potentially compromising the important role of the DOEs in the regulatory set up.

### 3. Meetings of the Accreditation Panel

27. The CDM-AP met seven times in the reporting period as part of its work in support of the Executive Board. The Board appointed Mr. Hernan Carlino as chair of the panel and Mr. Martin Hession as vice-chair, after resignation of Ms. Anastasia Moskalenko as vice-chair. The Board, in light of the increasing complexity of the work of the CDM-AP, agreed to appoint an additional methodological expert to the panel, which increased the size of the panel to seven members.

#### **B. Methodologies for emissions baseline setting and monitoring**

28. Work during the reporting period continued to focus on further improving the methodologies for emissions baseline setting and monitoring through an enhanced methodology consideration/approval processes, which included new communication channels to the project participants to indicate and resolve inconsistencies and present options early on.

29. In addition, the methodology consideration process was modified to allocate more resources to the initial consideration phase with a view to screen out early on proposals which lack key elements of content/quality while providing participants more information on the reasons. This change made it possible to focus work more efficiently on preparing proposals that have a higher quality and likelihood of approval. These measures are showing promising initial results, as the Board moves towards a situation where most proposals from the Methodologies Panel can be approved at the first consideration.

30. Implementation of this strategy was started a year ago by the Board to reinforce the analytical and knowledge management support base provided by the secretariat. The strategy has proven to be sound and will be further pursued. For example, the Board is tasking the secretariat with:

- (a) Preparation of proposed new methodologies indicating options, as necessary, for consideration/adoption by the Methodologies Panel and Working Groups for recommendation to the Executive Board;
- (b) Analytical background work in areas where the development of tools or special guidance could facilitate the work of project participants as they propose new methodologies (e.g. demand-side energy efficiency).

#### 1. Large-scale methodologies

##### *Availability and use of methodologies*

31. During the reporting period, in further expanding the availability of methodologies for the CDM, the Executive Board approved 19 methodologies for large-scale project activities (not including afforestation/reforestation projects, see below), 3 of which were consolidated methodologies. This brought the number of approved non-A/R methodologies to 57, including 12 consolidated methodologies.

32. The consolidated methodology for grid-connected electricity generation from renewable sources (ACM0002), which includes technologies/measures such as solar, hydro, tidal, wave, wind and geothermal, is the most widely applied methodology, used in 20 percent of all project activities registered or requesting registration.

##### *Measures taken to broaden and simplify development of methodologies*

33. The Executive Board consolidated 7 approved methodologies and one consolidated methodology into 3 consolidated methodologies and one revised consolidated methodology (see above) to broaden their application, while maintaining their environmental integrity and ensuring they cover the full range of approaches and applicability conditions as in the underlying approved methodologies.

34. The Board also approved 4 user-friendly tools<sup>4</sup> to assist project participants in the design and development of methodologies for small scale and large scale project activities. These tools have been referenced in 50 approved large scale and 8 small scale methodologies.

35. The Board, with the assistance of the secretariat, assessed all approved methodologies with a view to improving their consistency, expanding their applicability and integrating the approved methodological tools. Based on the results of the review, the Board improved, simplified and expanded the applicability of 7 methodologies. A further 9 approved methodologies were expanded by including proposals from project participants.

36. All 57 approved methodologies are available for use under programme of activities.

##### *Guidance to project developers*

37. In the reporting period the Board provided guidance or clarification on:

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<sup>4</sup> Tool for calculation of emission factor for electrical systems; tool to calculate project or leakage CO<sub>2</sub> emissions from fossil fuel combustion; tool to calculate project emissions from electricity consumption; and tool to determine methane emissions avoided from dumping waste at a solid waste disposal site (<http://cdm.unfccc.int/goto/MPappmeth>).

- (a) Eligibility of activities under the CDM, which included reiteration of its previous decision that project activities that are a result of the creation of infrastructure or capacity to enforce a policy or standard shall be based only on measurable emission reductions that are directly attributable to these project activities;
- (b) Eligibility of hydroelectric power plants with reservoirs;
- (c) Estimating emission reductions relating to fuel saving from project activities that primarily improve combustion efficiency of fuels;
- (d) Requests for revision or clarification of, or deviation from, an approved methodology;
- (e) Eligibility of project activities that result in emission reductions due to the use/consumption of a product produced in the project activity.

38. The Board finalized its guidance relating to the definition of project activities under a programme of activities (PoA) and the related procedures for registration. The board indicated that these will be revisited as the body of knowledge on the application of this project form expands. It agreed that no special accreditation process would be required for DOEs to validate, register and verify PoAs and clarified that methodologies are approved for application to both CDM project activities and CDM programme activities (CPA) under a Programme of Activities (PoA). The project design documents (PDDs) to submit PoAs are available to project participants and the interface to make them publicly available for validation is operational. No PoA was submitted for validation during the reporting period.

39. The Board increased the grace period for the use of older versions of revised methodologies and withdrawn methodologies from eight weeks to eight months from the date of publication for validation to further facilitate the submission of project activities for registration.

40. The Board reviewed and revised the procedures for its consideration of proposed new methodologies to facilitate more effective use of its Methodologies Panel and Working Groups, by among other things introducing performance-based incentives for members. It also streamlined several steps in the process, introduced procedures for further interaction with project participants regarding methodologies, and strengthened the role of the secretariat. These changes have in part led to an immediate reduction in the time taken to approve methodologies. For example, seven methodologies in the five months to October 2007 were approved by the Board after a single sitting of the Methodologies Panel, where before methodologies were typically considered by the panel up to four times. The Board's strategy, having proven sound, will continue to be implemented including by investing in substantive support by the secretariat.

41. The Board introduced a process to 'fast-track' the submission and consideration of clarifications requested from project participants.

42. Regarding its periodic calls for public input, the Board decided to provide, whenever possible, a minimum 30 days for submission from date of announcement.

43. The Board finalized its work on improving the "tool for the demonstration and assessment of additionality", as per decision 7/CMP.1, paragraph 25 (b).

44. The Board is undertaking work to increase the number of methodologies and assist the development of methodologies for use in the energy efficiency sector, in particular demand-side measures.

## 2. Afforestation and reforestation methodologies

### *Availability and use of methodologies*

45. During the reporting period, the Board approved 6 new methodologies for A/R project activities, bringing the number of approved methodologies to 10.

46. The methodology for facilitating reforestation for Guangxi Watershed Management in Pearl River Basin (AR-AM0001), is currently the only methodology used in project activities currently registered.

### *Measures taken to broaden and simplify the development of methodologies*

47. The Board approved 6 user-friendly A/R tools,<sup>5</sup> including a combined tool to identify the baseline scenario and demonstrate additionality in A/R CDM project activities, to assist project participants in the design or application of methodologies for large scale A/R project activities, and to help ensure consistency and simplicity in development and use of the methodologies. The tools were referenced in 3 approved large scale A/R methodologies.

48. The length and complexity of approved A/R methodologies is currently being addressed through a process of identification of common elements that result in methodological tools, which will permit the consolidation and broadening of applicability of these methodologies.

### *Guidance to project developers*

49. In response to a request by the CMP at its second session the Executive Board put on hold its published procedures for defining/demonstrating eligibility of lands for A/R project activities (EB22 report, annex 16; EB26 report, annex 18), and, after two calls for public input, at its thirty-fifth meeting published new procedures to demonstrate the eligibility of lands for A/R CDM project activities at its thirty-fifth meeting.

50. The Board also revised the tool for the demonstration and assessment of additionality in A/R CDM project activities by adding a common practice test and by including an explicit consideration of lands forested since 31 December 1989.

51. The Board provided other guidance or clarification on:
- (a) Technical guidelines for the development of new afforestation/reforestation baseline and monitoring methodologies;
  - (b) Application of the A/R CDM definition of “forest” as it relates to stands with several storeys of trees differing in height;
  - (c) When project participants should request a revision or clarification of, or deviation from, an approved methodology;
  - (d) Pre-project emissions in methodologies applying a baseline scenario corresponding to the approach defined in decision 5/CMP.1, paragraph 22 (b);

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<sup>5</sup> Calculation of the number of sample plots for measurements within A/R CDM project activities; Tool for testing significance of GHG emissions in A/R CDM project activities; Estimation of GHG emissions related to fossil fuel combustion in A/R CDM project activities; Procedure to determine when accounting of the soil organic carbon pool may be conservatively neglected in CDM A/R project activities; Estimation of direct nitrous oxide emission from nitrogen fertilization; and the Combined tool to identify the baseline scenario and demonstrate additionality in A/R CDM project activities (CT-A/R) (<http://cdm.unfccc.int/goto/ARappmeth>).

- (e) Market-induced increases in GHG emissions occurring outside the project boundary;
- (f) The development of new A/R baseline and monitoring methodologies.

### 3. Small-scale afforestation and reforestation methodologies

#### *Availability and use of methodologies*

52. During the reporting period, as agreed at its thirty-third and thirty-fifth meetings, the Board is recommending for adoption by the CMP, in accordance with decision 6/CMP.1 (appendix B), two simplified small-scale methodologies for A/R project activities – one for activities relating to settlements and the other relating to activities on wetlands, the later requiring conformance to national legislation, policies and international conventions, as contained in annexes II and III contained in Part II of this report (FCCC/KP/CMP/2007/3 (Part II)).

53. The methodology for facilitating reforestation for small scale A/R activities on croplands and grasslands (AR-AMS0001) is currently the only approved methodology.

#### *Measure taken to broaden and simplify methodologies*

54. The Board further simplified the approved methodology AR-AMS0001 with regard to the estimation of biomass stocks in the baseline, leakage related to the shift of pre-project activities and GHG emissions resulting from the use of fertilizer as a result of the implementation of the A/R activity.

55. All approved methodologies are available for use in a programme of activities, which may assist in reducing transaction costs as it allows for an unlimited number of SSC-A/R projects to be registered as a single CDM project activity.

### 4. Small-scale methodologies

#### *Availability and use of methodologies*

56. During the reporting period, the Board approved 7 methodologies for non-A/R small-scale project activities.

57. The methodology for grid-connected electricity generation from renewable sources (AMS I.D), which may include technologies/measures, such as solar, hydro, tidal, wave, wind, geothermal and renewable biomass, is the most widely applied approved methodology, used in 30 per cent of all CDM project activities registered or requesting registration.

58. In response to decision 1/CMP.2, and as agreed at its thirty-fourth meeting, the Executive Board is recommending to the CMP two simplified methodologies for calculating emission reductions from small-scale project activities that propose the switch from non-renewable to renewable biomass, as contained in annexes IV and V contained in Part II of this report (FCCC/KP/CMP/2007/3 (Part II)). The methodologies take into account inputs received in response to a call for public input and inputs received at a side event organized by the secretariat during the twenty-sixth session of the subsidiary bodies.

#### *Measure taken to broaden and simplify methodologies*

59. The Board revised all 28 SSC methodologies to allow for their use under a PoA, by providing further guidance on leakage. It also made further revisions to 16 of these methodologies to expand their applicability and provide more guidance on monitoring and leakage.

*Guidance to project developers*

60. In response to encouragement in decision 1/CMP.2, the Executive Board provided non-binding best practice examples of how to demonstrate additionality to assist in the development of SSC project activities, which incorporates public inputs and an analysis of additionality in registered SSC projects.
61. The Board provided guidance and clarification on:
- (a) Determining the occurrence of debundling, also including those with mobile boundaries for both individual and PoA project activities;
  - (b) How to describe and establish the total size of all components of a SSC project activity;
  - (c) General guidance on eligibility criteria to expand the applicability of all approved type III methodologies to include new facilities.
62. The Board revised the SSC methodology consideration process to include expert review and public comment for new methodology submissions.

5. Meetings of Methodologies Panel and A/R and SSC working groups

63. The CDM-MP, CDM-A/R WG met six times and the SSC WG met five times during the reporting period as part of their work in support of the Executive Board. The Board appointed Mr. Akihiro Kuroki as chair and Mr. Xuedu Lu as vice-chair of the CDM-MP, and Mr. Lex de Jonge and Mr. José Domingos Miguez were appointed to support of the chair and vice-chair. In light of the increasing complexity of the work undertaken, agreed to appoint an additional methodological expert to the panel, which increased its size to 16 members. Similarly, the Board increased the number of experts on the A/R WG by one member, to a total of nine members. The Board appointed Ms. Ulrike Raab as the chair of the SSC WG, and Mr. Richard Muyungi as vice-chair. The Board also appointed Mr. Phillip Gwage as chair of the A/R WG and Mr. Evgeny Sokolov as vice-chair.<sup>6</sup>

**C. Registration of clean development mechanism project activities and issuance of certified emission reductions**

64. This area of work was characterized in the reporting period by a constantly increasing caseload and continuous workflow throughout the year. This created a considerable pressure on the Executive Board and the secretariat.
65. The Executive Board was able to deal with this caseload and at the same time provide guidance and clarifications to project participants and DOEs in order to further enhance the efficiency of the CDM process and provide feedback to stakeholders.
66. In order to achieve this result the Executive Board, while ensuring consistency and streamlining the registration and issuance processes, requested enhanced support from the secretariat. This support involved, inter alia, additional analytical and substantive inputs through the preparation, for each case, of options for consideration by the Executive Board. This support also provides an important basis for the development and maintenance of a quality control system which is intended to guide DOEs work, enhance methodologies, revise or provide new guidance, revise the UNFCCC CDM validation and verification manual, etc.

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<sup>6</sup> Details of the membership of panels and working groups can be found on the CDM website at <<http://cdm.unfccc.int/Panels/index.html>>.

## 1. Projects registered in the reporting period

67. In the reporting period, 507 projects were submitted to the Executive Board for registration, and 337 were registered, bringing to 1,011 the total number of projects submitted for registration, and to 825 the number registered.

68. The eight-week period (four weeks for small-scale projects) within which a Party involved or three Board members may request a review has ended for 465 of the 507 requests submitted in this reporting period. The Board has finalized its consideration of 422 of these project activities.<sup>7</sup> Adding the 80 requests for registration that had not yet been finalized by the Board by the end of the last reporting period brings to 502 the total number of requests considered and finalized in this reporting period. Of these:

- (a) 328 (65.3 per cent) were registered automatically;
- (b) 36 (7.2 per cent) were registered after the Board had conducted a review to ensure that the CDM modalities and procedures and guidance from the Board had been followed (in 21 of these cases the corrections are pending);
- (c) 66 (13.1 per cent) were registered following corrections being made as a result of a request for review (in 27 of these cases the corrections are pending);
- (d) 35 (7.0 per cent) were registered after the Board had considered a request for review and additional submissions from the project participant and/or DOE;
- (e) 33 (6.6 per cent) could not be registered by the Board, following consideration of a review;
- (f) 4 (0.8 per cent) could not be fully considered by the Board because they were withdrawn by the project participant and DOE.

69. The Board took all registration related decisions within the deadlines set by the CMP. Due to the heavy and increasing workload, and new roles for the secretariat, the publication of requests for registration faced some delays in August which were however addressed in a short period.

70. Five requests for deviation, relating to deviations from approved methodologies discovered during validation, were submitted to the Board during the reporting period. The Board responded to all five of these requests.

71. During the reporting period, 1,516 PDDs were published on the CDM website, part of the global stakeholder consultations central to the project validation process. This amounts to an average of 137 PDDs per month.

## 2. Registration of project activities

### *Work on procedures and clarifications*

72. The Executive Board revised the terms of reference of the Registration and Issuance Team (RIT), and requested the UNFCCC secretariat to provide more substantive input to the assessment of new requests for registration and issuance. The revised terms of reference took effect on 1 April 2007 and provide for a case summary note by the secretariat which takes into consideration an independent assessment by RIT members. Both the summary note and the RIT assessment are provided to the Board in support of their decisions. The secretariat has also revised the electronic workflows and information

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<sup>7</sup> The Board will consider 43 of these 465 project activities at its thirty-sixth meeting.

management tools to allow the Board to assume an ever greater executive role. It remains the responsibility of Board members, and involved Parties, to decide whether a request for review is warranted.

73. The Executive Board, at its twenty-eighth and twenty-ninth meetings, revised its clarifications of the procedures for review as referred to in the CDM modalities and procedures (3/CMP.1, annex, para. 41). These clarifications, among others, streamline the registration process by providing, for example, the possibility to classify reasons for requests for review into “major” and “minor” issues, allowing for cases involving minor issues to be dealt with expeditiously.

74. The Board, at its twenty-eighth meeting, adopted procedures for renewal of a crediting period of a registered CDM project activity, and, at its thirty-third meeting, revised those procedures. The procedures provide details for project participants and DOEs on the requirements for requesting renewal of the crediting period, and provide clarity on how such requests are assessed.

*Work on providing guidance and feedback*

75. The Executive Board provided guidance and clarification on the following topics:
- (a) The exceptional nature of deviations (EB28 report, paragraph 82) and the appropriate situations to request a deviation (EB 31 report, annex 12)
  - (b) The application of deviations regarding the calculation of build margins for national grids where local data are not publicly available (EB29 report, paragraph 74)
  - (c) The removal of project participants included in a PDD at validation from the PDD at the time it is submitted for registration. This removal can only occur with the written consent of the project participant (EB30 report, paragraph 41)
  - (d) The crediting period start date for CDM projects claiming retroactive credits for which a review is requested (EB31 report, paragraph 80)
  - (e) Registration fee for withdrawn CDM projects will not be refunded (EB31 report, paragraph 81)
  - (f) The application of monitoring conditions of AMS-II.D (EB32 report, paragraph 73)
  - (g) Project activities should be operated in accordance with the registered PDD (EB33 report, paragraph 75)
  - (h) The start date of a CDM project activity (EB33 report, paragraph 76).

3. Issuance of certified emission reductions in the reporting period

76. In the reporting period, 308 requests for issuance were submitted to the Executive Board and 66,235,969 CERs were issued on the basis of 283 requests, bringing the total number of CERs issued to 85,049,697.

77. The 15-day period within which a Party involved or three Board members may request a review has ended for 296 of the 308 requests for issuance submitted in this reporting period. The Board has finalized its consideration of 287 of these requests.<sup>8</sup> Adding the 16 requests for issuance that had not yet been finalized by the Board by the end of the last reporting period brings to 303 the total number of requests for issuance considered and finalized in this reporting period. Of these:

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<sup>8</sup> The Board will consider nine of these 296 requests for issuance at its thirty-sixth meeting.

- (a) 236 (77.9 per cent) resulted in automatic issuance (aggregate 51,458,439 CERs);
- (b) 10 (3.3 per cent) resulted in issuance after the Board had conducted a review to ensure that the modalities and procedures and guidance from the Board had been followed (in four cases the corrections are still pending);
- (c) 39 (12.9 per cent) resulted in issuance following corrections being made as a result of a request for review (in 13 cases the corrections are still pending);
- (d) In 15 (4.9 per cent) cases, issuance was granted after the Board had considered a request for review and additional submissions from the project participant and/or DOE (aggregate 7,230,284 CERs);
- (e) 1 (0.3 per cent) requests were rejected by the Board following consideration of a review (aggregate 36,070 CERs);
- (f) 2 (0.7 per cent) could not be fully considered by the Board because they were withdrawn by the project participant and DOE.

78. The Board took all issuance related decisions within the procedurally set deadlines.

79. Some 54 requests for deviation were submitted during the reporting period relating to deviations from provisions in the registered project activity discovered during the verification. The Board responded to 51 of these requests and is still considering the others.

80. During the reporting period 55 requests for revision of monitoring plans were submitted. The Board approved 47 of these requests.

81. During the reporting period 428 monitoring reports were published as part of the verification process, representing an average of 39 reports per month.

#### 4. Matters relating to issuance of certified emission reductions

82. The Executive Board, at its twenty-eighth and twenty-ninth meetings, revised clarifications to the procedures for review as referred to in the CDM modalities and procedures (3/CMP.1, annex, paragraph 65). These procedures streamline issuance and provide uniform modalities for the consideration of requests for issuance and requests for review of issuance.

##### *Work on procedures and clarification*

83. As a result of the implementation of the revised terms of reference of the Registration and Issuance Team, as outlined in paragraph 72 above, the secretariat has provided to the Board 177 notes summarizing requests for issuance of CERs. This support also provided an important basis for the development and maintenance of a quality control system which the Board has launched. This system will channel the information/lessons drawn from the issuance considerations to DOEs, methodology standards, revisions or new guidance, revisions of the UNFCCC CDM validation and verification manual and processes and procedures.

##### *Work on providing guidance and feedback*

84. The Board provided guidance and clarification on the following topics:

- (a) The exceptional nature of deviations (EB28 report, paragraph 94) and the appropriate situations to request a deviation (EB 31 report, annex 12)

- (b) Resubmission of rejected issuance requests is permitted within 60 days after the date of rejection (EB31 report, paragraph 86)
- (c) The DOE is requested to confirm that the monitoring plan is in accordance with the methodology applied to that project activity (EB33 report, paragraph 84).

#### 5. The clean development mechanism registry

85. The operation of the CDM Registry continued in the reporting period and 83,972,529 CERs were issued as of 19 October 2007. Out of this amount, 60,010,745 CERs were forwarded to temporary holding accounts of Annex I countries, 586,494 CERs to permanent accounts of non-Annex I countries and 1,679,446 CERs were forwarded to the holding account of the Adaptation Fund. The amount of CERs issued but not yet forwarded at the end of the reporting period was 21,695,844 CERs.

86. The CDM Registry currently has 106 fully operational holding accounts of which 86 are temporary holding accounts associated with Annex I Parties, whereas 20 are permanent accounts associated with non-Annex I Parties.

87. The major milestones achieved during the reporting period were the release of the new version of the CDM Registry software (version 2) and the completion of the initialisation process of the international transaction log (ITL). It is expected that the CDM Registry will be fully connected and go live with the ITL within the announced deadlines.

#### **D. Regional distribution of clean development mechanism project activities**

88. The Executive Board, taking into account its mandate, agreed on its recommendations to the CMP, at its third session, on regional distribution as contained in annex I to this report.

89. The CDM Bazaar was designed and subsequently officially launched on 5 September 2007 ([www.cdmbazaar.net](http://www.cdmbazaar.net)). More than 500 users registered within one month. The CDM Bazaar is a web-based information exchange platform which facilitates access to, and sharing of, information among all stakeholders involved in the CDM process. The CDM Bazaar allows stakeholders in the CDM to post information, such as potential emission reduction projects looking for financing, CERs available for sale, buyers looking for CERs to purchase, services available, carbon market related events, and employment opportunities. This cooperative effort between UNFCCC and UNEP RISO on the CDM Bazaar envisages bi-monthly stocktaking of suggestions by users, with a view to adding features that would enhance the usefulness of this tool.

90. In the reporting period, the Executive Board was briefed on the progress made in the implementation of the Nairobi Framework. The Nairobi Framework was launched by the Secretary-General of the United Nations at CMP 2 and is designed to catalyze CDM principally in Africa. References to this on-going effort are included in the above-mentioned recommendations. The Board agreed that it will, with assistance from the secretariat, undertake special efforts to reach out to actors in the micro-finance world in order to explore synergies between the two financial instruments.

### **IV. Governance matters**

#### **A. Evolution of the Executive Board's roles and functions**

91. The CMP, at its second session, requested the Executive Board to report on its ability to deal with the exponentially growing workload under the current governance structure. The Board has the challenge to prioritize its human resources between short term response measures to caseload growth and long term actions relating to governance and system improvement.

92. Its ability to deal with the steady growth depends on its ability to put in place measures that allow it to assume a supervisory role. The Board has hence taken a number of initiatives in this direction including:

- (a) Strengthen the secretariat support: The secretariat support had been structured along the regulatory functions of the Executive Board (Methodology, Registration and Issuance, Accreditation of DOEs) and other functions (communication and information technology). The CDM MAP is public document and version may be viewed on the UNFCCC CDM website. Over the reporting period, the changes in the MAP focused on mainly reinforcing the regulatory areas by adding technical and analytical staff to deal with the increase in caseload and analytical work. A total of 24 posts were created, internationally advertised and recruited and are becoming operationally available, while for others recruitment is progressing. The next revision to be considered in Bali will cover both further technical reinforcement (respond to anticipated impacts from programme of activities; increased work on methodologies, in particular small scale; quality management; communication) and management.
- (b) Assignment of roles: the Board assigned increasingly technical roles to the secretariat, allowing panels, WG and Board to start their work at a higher level, taking advantage of continuous technical presence and institutional memory. At EB 35, the Board identified the need to enhance the capacity of its support in the area of financial analyses in the assessment of CDM projects.
- (c) Public availability of the rationale of decisions: Since March 2007, further substantiation of decisions are made available. Further improvement in this regard is envisaged.
- (d) Quality system: A quality management/control system is being put in place. With experience this system will allow for the definition of quality levels and criteria which, in combination with corrective action, will help actors (DOEs, PPs, secretariat, panels/WGs, Board) to deliver the defined quality and facilitate their decisions. The Board's attention can hence be focused on those issues that are linked to guidance / interpretation related to standard setting (methodologies, accreditation) and operational issues related to registration/issuance.
- (e) Member–alternate member relationship: The Board agreed that members can delegate part of their responsibilities to alternate members, in particular relating to actions that are to take place in between meetings, to ensure smooth operation. The Board noted that alternates participate fully in the work of the Board.

93. The Board reiterates, as mentioned in its previous reports to the CMP, that Board members have to collectively provide the professional and regulatory competence needed to supervise the CDM, a mechanism of substantial size, global spread and sectoral diversity. In addition, it is important to reiterate and underline that members and alternate members need to invest a considerable amount of time to provide their professional service. Currently, Executive Board responsibilities demand an average of four months per year, of which two months are just for attending Board meetings and related travel. Members who assume special roles and functions will need to invest considerably more time. The Board notes that presently there is no adequate remuneration/compensation for this dedication of time by members.

94. The Board also notes that, against the backdrop of the dynamic development of the CDM, it is important that the terms, mandates, nominations, selection process and tenure of members ensure membership of the Board to carry out the functions referred to in paragraph 96.

95. The decision by CMP to delegate decisions on the CDM management plan to the Board has been an important factor in its ability to adjust its support structure in light of changes in caseload and new allocation of tasks.

96. By July 2007, the catalogue of decisions was designed (structured search and classification system for Board reports), programmed and information entered for testing by users online. This work was conducted in a way which gave users the opportunity to contribute and provide comments on the structure, interface and features. In the period July–October 2007, the system was enhanced with the possibility to combine structured search with a free text search, and again users had an opportunity to comment at any time. In the same period, a new, innovative authoring software was developed and programmed which integrates into the catalogue the Executive Board meeting report preparation and drafting by all support teams. This increases the efficiency of meeting support and allows the updating of the catalogue together with the publication (initially within one to two working days after a Board meeting). The catalogue was integrated into the CDM UNFCCC website in October for a broad public testing period until the end of the year.

### B. Membership issues

97. At CMP 1, members and alternate members were elected to fill the vacancies arising from the expiration of terms of tenure after a period of two years. During the reporting period, the Board comprised the members and alternate members listed in table 3 (in alphabetical order by member). A number of members and alternate members resigned during the period (indicated by square brackets in table 3) and were replaced if the constituency provided new nominations to the Board (indicated by new names next to the square brackets).

**Table 3. Members and alternate members of the CDM Executive Board**

<b>Members</b>	<b>Alternate members</b>	<b>Nominated by</b>
Mr. Samuel Adeoye Adejuwon <sup>a</sup>	Mr. Kamel Djemouai <sup>a</sup>	African regional group
Mr. Hernán Carlino <sup>b</sup>	Mr. Philip M. Gwage <sup>b</sup>	Non-Annex I Parties
Ms. Christiana Figueres <sup>a</sup>	Mr. José Domingos Miguez <sup>a</sup>	Latin America and Caribbean regional group
Mr. Akihiro Kuroki <sup>a</sup>	Ms. Jeanne-Marie Huddleston <sup>a</sup>	Annex I Parties
Mr. Xuedu Lu <sup>b,c</sup>	Mr. Richard Muyungi <sup>b</sup>	Non-Annex I Parties
Mr. Rawlestone Moore <sup>b</sup> (resigned in September 2007) and remainder of the term was kept vacant.	Ms. Desna M. Solofa <sup>b</sup> (resigned in May 2007) and remainder of the term was kept vacant.	Association of Small island developing States
Ms. Anastasia Moskalenko (resigned end June 2007) and replaced by Mr. Evgeny Sokolov <sup>b</sup> for the remainder of the term.	Ms. Natalia Berghi <sup>b</sup>	Eastern European regional group
Ms. Ulrika Raab <sup>a</sup>	Ms. María José Sanz Sanchez (resigned end May 2007) replaced by Mr. Martin Hession <sup>a</sup> for the remainder of the term	Western Europe and Other regional group
Mr. Rajesh Kumar Sethi <sup>a</sup> (Vice-Chair)	Ms. Liana Bratasida <sup>a</sup>	Asian regional group

Mr. Hans Jürgen Stehr<sup>b</sup>  
(Chair)

Mr. Lex de Jonge<sup>b</sup>

Annex I Parties

<sup>a</sup> Term: two years ending at the first meeting in 2009.

<sup>b</sup> Term: two years ending at the first meeting in 2008.

<sup>c</sup> Member may not be re-elected in the same role.

98. The Board noted its concern regarding the issue of privileges and immunities for persons engaging in official business relating to the CDM. It urged the CMP at its first and second sessions to address the issue with urgency to ensure that the Board and its members were fully protected when making decisions under CMP mandate and were able to make such decisions while safeguarding the integrity of the process. The Board noted the progress of deliberations by Parties at CMP 2 and the twenty-sixth session of the Subsidiary Body for Implementation (SBI 26) and that Parties will continue their deliberations on this matter at CMP 3 and SBI 27 based on new information from the Secretary-General of the United Nations and the secretariat. The Board reiterates its concerns regarding this issue and encourages Parties to resolve this issue at CMP 3.

### C. Election of the Chair and the Vice-Chair of the Executive Board

99. The Board, at its twenty-ninth meeting, elected by consensus Mr. Hans Jürgen Stehr, member nominated by Annex I Parties, and Mr. Rajesh Kumar Sethi, member nominated by non-Annex I Parties, as Chair and Vice-Chair, respectively. Their tenures as Chair/Vice-Chair will end at the first meeting of the Board in 2008.<sup>9</sup>

100. On behalf of the Board, the new Chair expressed the Board's appreciation to the outgoing Chair, Mr. José Domingos Miguez, and Vice-Chair, Mr. Hans Jürgen Stehr, for their excellent leadership of the Board during its fifth year of operation.

### D. Calendar of meetings of the Executive Board in 2007

101. The Executive Board, at its twenty-ninth meeting, adopted its calendar of meetings for 2007 (table 4).

**Table 4. Executive Board meetings in 2007**

Number of meeting	Date	Location
Twenty-ninth	14–16 February	UNFCCC headquarters in Bonn, Germany
Thirtieth	21–23 March	UNFCCC headquarters
Thirty-first	2–4 May	UNFCCC headquarters (in conjunction with the twenty-fourth sessions of the subsidiary bodies)
Thirty-second	20–22 June	UNFCCC headquarters
Thirty-third	25–27 July	UNFCCC headquarters
Thirty-fourth	12–14 September	UNFCCC headquarters
Thirty-fifth	15–19 October	UNFCCC headquarters
Thirty-sixth	26–30 November	Bali, Indonesia (in conjunction with the third session of the CMP)

<sup>9</sup> Paragraph 12 of the rules of procedure of the Board.

102. The annotated agendas for the Executive Board meetings, supporting documentation and reports containing all agreements reached by the Board are available on the UNFCCC CDM website.<sup>10</sup> To ensure the efficient organization and management of work, some of the meetings of the Board are preceded by informal consultations of 1–2 days. During the reporting period, the workload before the Board commonly required that the Board be in session or in consultations for well over the eight hours planned for a typical meeting day. The Board has agreed a schedule of meetings for 2008.<sup>11</sup>

## **V. The clean development mechanism management plan and resources for the work on the clean development mechanism**

### **A. Management plan 2005–2006 and 2006–2007**

103. In the reporting period, the Board, supported by the secretariat, revised the CDM-MAP in June 2007 in order to reflect additional needs emerging as a result of an increased caseload in the first half of 2007. In September 2007, the Board initiated a review of its operating assumptions, including the introduction of the PoA, and will consider a new version of the MAP at its thirty-sixth meeting. In accordance with provisions of CMP 2, the most recent version of the CDM MAP is available to Parties, and the broad public, on the UNFCCC CDM web site<sup>12</sup> and is self explanatory regarding changes.

104. Although the Board will review its assumptions for the CDM-MAP, it can be noted that after nine months into 2007, the number of requests for registration and issuance, expected to be 800 for the entire year as per the CDM-MAP, had already reached 742, i.e. within the nine months 92.75 per cent of the requests expected for the year 2007. Surveys of DOEs and DNAs, carried out by the secretariat each quarter in order to project the expected workload, indicate that by the end of the year another 319 cases will be submitted for registration alone, pushing the caseload about 32.62 per cent higher than expected.

105. The financial situation of the operations in support of the CDM is sound, even though significant pledges of support from Parties have not yet been converted into contributions. Presently the income slightly exceeds expenditures, allowing a margin of operation for the Board in case additional resources would be required. In early September, the accumulation of the operating margin was achieved in time to allow for a switching to full self-financing of the CDM MAP. The board agreed to stop accumulating an operating margin from the share of proceeds for the time being and will reconsider this issue once the amount accumulated, presently USD 30 million, becomes less than the equivalent of 1 year and 2 months of operation of budgeted expenditures.

### **B. Budget and expenditures for the work on the CDM**

106. During the reporting period, the Executive Board monitored and reviewed the requirements and status of resources<sup>13</sup> for the work on the CDM, based on reports by the secretariat at each of the Board's meetings. In the first nine months of 2007, the expenditure level in the supplementary budget was already much higher than the total level of expenditure for all of 2006. This is mainly the result of the recruitment of twenty-four new staff members, which in return has increased the capacity of the programme to carry out a larger number of activities as defined in the CDM MAP. The Board noted the increase and encouraged the secretariat to conclude the recruitment process for the remaining positions by the end of 2007, once approved, and initiate the recruitment of new positions as planned in the CDM MAP 2008 with the view to having the new human resources in place by early 2008. The Board also

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<sup>10</sup> <<http://cdm.unfccc.int/EB/>>.

<sup>11</sup> See the report to the 34<sup>th</sup> meeting of the Executive board, annex 53 (<http://XXXXXX>).

<sup>12</sup> <<http://cdm.unfccc.int/EB/map.html>>.

<sup>13</sup> See paragraph 110.

expressed its appreciation for the much improved gender and geographical balance in the CDM sub-programme at the level of professional staff as reported in table 5 below

**Table 5: Trend in geographical and gender balance among staff (P-level, including temporary staff) in the secretariat in support of CDM (per cent)**

	Jan 2006	Jul 2006	Dec 2006	Sept 2007	Variation Jan 06 – Sept 07
<b>NAI staff</b>					
All P staff and above	27%	30%	33%	51%	+24%
<b>Female staff</b>					
All P staff and above	11%	15%	21%	31%	+20%
<b>Regional groups</b>					
Africa	9%	5%	4%	6%	-3%
Asia and the Pacific	18%	20%	25%	29%	+11%
Latin America and the Caribbean	0%	5%	4%	14%	+14%
Eastern Europe	9%	10%	8%	14%	+5%
Western Europe and others	64%	60%	59%	37%	-27%

107. In terms of broad expenditure items, the costs in 2007 highlight that an increase in staff costs is accompanied by a decrease in costs for temporary staff (GTA) replaced by regular staff. The costs for meetings (both travel and operating expenses) increased as a result the organization of the Third Joint Workshop and the Second DNA forum in March 2007. Travel of staff has also increased as the newly recruited staff members are now available to undertake missions, mainly technical and capacity-building/awareness-raising events.

**Table 6: Expenditure trends under CDM supplementary resources**

	2004/2005	2006	2007 (30 Sept)
Expenditure	3 071 617	3 084 263	7 069 443
Budget	10 242 134	9 053 763	13,065,281
Percentage	30	34	54
Expenditure from core budget	3 877 894 <sup>a</sup>	1 684 521	2 402 998

<sup>a</sup> The amount for 2004 and 2005 is an estimate of the portion expended on CDM activities and of the Kyoto Protocol Interim Allocation.

108. In the first nine months of 2007, the CDM employed 34 consultants (42 contracts) at a cost of USD 343,587. In terms of regional distribution, 82 per cent of the consultants were from Annex I Parties and the 18 per cent from non-Annex I Parties.

109. The total costs of the support towards methodologies work amounted to USD 160,000. The work was carried out by 58 desk reviewers of which 31 were experts from non-Annex I Parties and 27 were experts from Annex I Parties. Similarly, in the first nine months of 2007, the total costs of the support by RIT members amounted to USD 374,800, of which 26.25 per cent was paid to members from Annex I Parties and 73.74 per cent was paid to members from non-Annex I Parties.

**C. Supplementary resources available,  
as at 30 September 2007, and current balance**

110. The resources in support of the CDM Executive Board in 2006–2007 came from:
- (a) The UNFCCC programme budget (core): assessed contributions by Parties (15 per cent);
  - (b) Supplementary resources (85 per cent), to be generated by:

Source supplementary funding	2006/2007	As at 30 September 2007*
Party contributions	X	none
Accreditation fees	X	X
Assessment fees	TBD	X
Share of proceeds (methodology fee and registration fee are prepayments on the share of proceeds)	Collected, but only for use as of 1 January 2008 <sup>a</sup>	X

<sup>a</sup> Due to lack of contributions, the self-financing of the CDM was initiated in late September 2007 rather than as of 1 January 2008. See paragraph 114.

111. The resources for supplementary funding during the first nine months of 2007 were as follows:
- (a) Carry-over from 2006: USD 5.7 million
  - (b) Contributions by Parties: USD 1.2 million (USD 0.5 million was intended for the organization of the DNA Forum in Africa and therefore not to be spent against CDM activities in the MAP)
  - (c) Accreditation fees USD 112,395.

112. Since the inception of the CDM, in response to invitations by the COP, repeated calls by the Executive Board and communications from the Executive Secretary to Parties, a total of 22 Parties, nine of which (marked by an asterisk in the list below) during the reporting period, have generously contributed or pledged to contribute to the CDM: Austria, Belgium\*, Canada, Denmark, the European Community\*, Finland, France, Germany, Iceland\*, Ireland, Italy, Japan, Luxembourg\*, Malta, Netherlands\*, Norway\*, Portugal, Slovenia, Spain\*, Sweden\*, Switzerland and the United Kingdom of Great Britain and Northern Ireland\*. These contributions are acknowledged with great appreciation. A summary of the status of pledges and contributions to support CDM activities in 2007 is attached as an annex to each Board meeting report.<sup>14</sup>

113. In response to decision 7/CMP.1, fees and share of proceeds on CERs have been collected, with the view of using them as of 1 January 2008 so that the activities of the Executive Board, as envisaged in the CDM-MAP, can be financed from this source. In order to avoid potential risks due to fluctuations in income from the share of proceeds, the Board introduced an operating cushion representing 1.5 year of the 2008 budget for supplementary resources. In CDM MAP 2008, in order to avoid that the operating cushion (or reserve) varies continually as a result of further revisions of the CDM MAP, the Board suggested to set the amount at USD 30 million. As at 30 September 2007, a total of USD 34 million had been collected permitting hence the launch of the self-financing. The breakdown of this amount is presented in table 7:

<sup>14</sup> For the latest information on pledges please refer to Annex 48 of the thirty-fifth meeting of the Board <<http://cdm.unfccc.int/EB/index.html>>.

114. In mid-September 2007, the activities of the CDM could not be financially supported solely from contributions from Parties. This was due to the fact that some Parties that had pledged resources to support the CDM did not convert those pledges into contributions. The CDM Executive Board had therefore to advise the secretariat to start allotting resources generated from share of proceeds and fees which were in excess of the operating cushion (USD 30 million). As a result, as of 30 September 2007, there was USD 4.1 million to support the CDM.

**Table 7. Income from Fees and share of proceeds in 2007 and amount available for expenditure (in United States Dollars)**

Carry over figure from 2006	<b>13,513,451</b>
Request for registration <sup>a</sup>	11,455,976
Methodology fees <sup>b</sup>	60,552
Share of proceeds <sup>c</sup>	9,039,706
<b>Total 2007</b>	<b>20,556,234</b>
<b>Total amount received</b>	<b>34,069,685</b>
<b>Total amount less USD 30 million (reserve)</b>	<b>4,069,685</b>

<sup>a</sup> This fee is based on the annual average emission reductions over the first crediting period and is calculated as per share of proceeds to cover administrative expenses as defined in decision 7/CMP.1, paragraph 37. Projects with annual average emission reductions of less than 15,000 tonnes of CO<sub>2</sub> equivalent are exempt from the registration fee, and the maximum fee applicable is USD 350,000. This fee is considered to be a prepayment of the share of proceeds to cover administrative expenses.

<sup>b</sup> A methodology fee of USD 1,000 is payable at the time a new methodology is proposed. If the proposal leads to an approved methodology, the project participants receive a credit of USD 1,000 accounted for payment of the registration fee.

<sup>c</sup> The share of proceeds, payable at the time of issuance of CERs, is USD 0.10 per CER issued for the first 15,000 tonnes of CO<sub>2</sub> equivalent for which issuance is requested in a given calendar year and USD 0.20 per CER issued for any amount in excess of these per year.

Annex I

**Regional distribution of clean development mechanism project activities**

**Mandate**

1. Taking into account the provisions of the Marrakech Accords reflected in decisions 3/CMP.1, 4/CMP.1 and 7/CMP.1.
2. By its decision 7/CMP.1 (paragraph 33), CMP 1 also requested the Board to report to it at its second session information on systematic or systemic barriers to the equitable regional and subregional distribution of clean development mechanism project activities, and options to address these issues.
3. By its decision 1/CMP.2 (paragraph 31 to 42), CMP 2 took note of the recommendation of the Executive Board in response to the request contained in paragraph 33 of decision 7/CMP.1 and provided further guidance in this area.

**Barriers**

4. The Board reiterates the existence of barriers at different levels and stages and is cognisant of the fact that only a few of them can be addressed at the EB level, others at the Party level and yet others by the public and private sector in country Parties.
5. The Board considers important to highlight that the existing barriers can be clustered around the following areas:
  - (a) Financial issues - Insufficient access to funds for technical assistance and capacity building and insufficient access to project finance and risk management tools;
  - (b) Structural and institutional issues - Weak institutional and administrative capacity relating to the development of CDM project activities;
  - (c) CDM specific capacity issues - Lack of CDM-related awareness and experience in relevant sectors, investment conditions and small size of projects;
  - (d) CDM process issues - Facilities and procedures not being in place, complexity of processes and methodologies, insufficient guidance on bundling and size limit of bundles, and lack of clarity with regard to the relationship of official development assistance involvement in the project cycle;
  - (e) The uncertainty about the modalities of the continuation of the CDM post 2012.

**Progress to date**

6. The Board took note that some progress has been made in enhancing a more equitable regional distribution of CDM project activities and in implementing activities referred to in decision 1 CMP/2; however the Board also reiterates that more can be done in this area.
7. The Board also took note that there is limited scope in the EB mandate to undertake activities at the country level and therefore urges Parties, IGOs and NGOs to take further coordinated steps in order to implement concrete activities at the country level to enhance the capacity of countries, with limited access to the CDM, to benefit from the opportunities offered by the CDM.
8. The Board also took note that several activities have progressed in this area, in particular:

- (a) The CDM Bazaar has been implemented and officially launched on 5 September 2007 ([www.cdmbazaar.net](http://www.cdmbazaar.net)). The CDM Bazaar provides for a web based information exchange platform which facilitates access to and sharing of information among all stakeholders involved in the CDM process, in particular those from developing countries.
- (b) Two meetings of the designated national authority forum have taken place since CMP 2 including one recently organized in Addis Ababa, Ethiopia, which had a particular focus on the Africa region. The DNA Forum is developing to be an effective platform for information and experience sharing and the Board reiterates the importance of convening DNA Forums at the regional level when possible.
- (c) The launch of the Nairobi Framework by the UN SG during CMP 2 in Nairobi in November 2006 brought together the United Nations Development Programme (UNDP), the United Nations Environment Programme (UNEP), the World Bank Group, the African Development Bank, and the Secretariat of the United Nations Framework Convention on Climate Change (UNFCCC) with the specific target of helping developing countries, especially those in sub-Saharan Africa, to improve their level of participation in the CDM. Since its launch the partner agencies have intensified on-going activities and/or initiated new ones as well as strengthened their coordination and communication to avoid duplication of efforts. The Board expresses its appreciation to the work undertaken so far by the partner agencies and expresses its gratitude to those Parties who have already provided financial contributions to support the implementation of the Nairobi Framework.
- (d) Several Parties have undertaken activities to broaden the participation of different stakeholders in the CDM process and to address the existing barriers. This cooperation has taken different formats and means, in particular capacity building programmes. These efforts are being complemented by a South-South type of cooperation.
- (e) Board members and secretariat staff have continued to participate in sub-regional and global capacity building events or awareness raising activities;
- (f) The Board at its thirty-fourth meeting took note of the paper prepared by the secretariat, containing an analysis of how the barriers identified by the Board in its recommendations to CMP.2 could be addressed and an analysis of type of projects and methodologies that could be more suitable for regions with limited participation in the CDM, particularly in Africa, SIDS and LDCs (annex 6 to EB 33 agenda). The Board also notes that this paper contains a wealth of information which is of general interest and that the information referring to types of projects and methodologies can be used for future reference in determining further steps in this area.
- (g) In addition, the Board at its 32nd meeting adopted “Guidance on the registration of project activities under a programme of activities as a single CDM project activity” (annex 38 to EB 32 Report) and “Procedures for registration of a programme of activities as a single CDM project activity and issuance of certified emission reductions for a programme of activities” (annex 39 to EB 32 Report). This first important step constitutes an innovative approach that can facilitate access to the CDM and at the same time reduces transactions costs. The Board will continue to monitor progress in this area on the basis of real cases to determine what additional steps can be taken to achieve a more equitable regional distribution.

### **Actions by the CDM Executive Board**

9. The CDM Executive Board will further enhance a more equitable regional distribution of CDM project activities by:
- (a) Identifying and implement actions that increase the access of LDCs, SIDS, African and South-East Asian countries with less CDM project activities to the CDM;
  - (b) Further facilitating the process for project activities in particular in the area of methodologies, by identifying particular issues and constraints for the application of such methodologies;
  - (c) Identifying potential and scope for synergy and co-operation between CDM and micro-finance mechanisms in order to:
    - (i) Further promote sustainable development, mitigation of climate change and poverty alleviation;
    - (ii) Contribute to the Nairobi Framework.
  - (a) Including in its MAP, financial provisions to support information access, i.e. the CDM Bazaar and to facilitate the participation of project proponents and/or national experts to carbon forums and fairs.

### **Recommendations**

10. The Board, taking into account the mandate received, agreed on the following recommendations to be submitted to CMP 3 for its further consideration and guidance. The Board recommends CMP 3 to:
- (a) Decide to abolish the payment of the registration fee and the payment of the share of proceeds at issuance for CDM project activities originated in LDCs and sub-Saharan countries.
  - (b) Urge Annex I Parties to:
    - (i) Provide financial support to non-Annex I Parties, especially LDCs countries and with particular attention to African countries, small islands developing States and countries in South-East Asia with less CDM project activities, to cover the start-up costs relating to the development of CDM project activities;
    - (ii) Provide technical support for the development of methodologies applicable to LDCs and other non-Annex I Parties with less CDM project activities;
    - (iii) Organize hands-on trainings for project developers, local experts, DNAs and other stakeholders as necessary;
    - (iv) Develop financial tools to secure funding for the development of CDM project activities that can help developing countries with lack of access to financing;
    - (v) Provide financial support to the activities of the organizations partner of the Nairobi Framework;
    - (vi) Pay particular attention to a more equitable distribution of CDM project activities.

- (c) Encourage all Parties to cooperate bilaterally in order to develop and implement CDM project activities and in particular to facilitate a South-South type of cooperation;
- (d) Encourage all Parties to consider how they may stimulate investments in CDM projects in the context of their broader development and finance policies;
- (e) Encourage Parties and UN organizations, in particular those partners of the Nairobi Framework, to focus, in close consultation with the recipient countries, and in a coordinated fashion between bilateral and multilateral activities, on capacity building in areas that are specific to the development of CDM project activities, in particular:
  - (i) Development of PDDs, assessing proposals, awareness raising, financial engineering, information sharing and the development of methodologies that are more suitable for LDCs, SIDS, African and South-East Asian countries;
  - (ii) Support of non-Annex I Parties in the creation of an organized infrastructure such as DNAs or CDM promotion offices;
  - (iii) And to particularly focus on those countries that are currently not benefiting from such initiatives.
- (f) Encourage Parties, IGOs and NGOs to support the organization of, or participation in, region wide “carbon market” forums for LDCs, SIDS African and South-East Asian countries with special sessions on sectors relevant to the regions. Such forums should serve to mobilize also the local financial sector and private sectors;
- (g) Encourage the private sector to further engage in the CDM process and encourage all Parties to facilitate the participation by the private sector by creating the appropriate enabling environment;
- (h) Encourage financial institutions, in particular regional development banks, to provide seed funding to develop CDM project activities and to be actively involved in the development and promotion of CDM project activities;
- (i) Encourage a closer cooperation between the DNAs of Annex I and non-Annex I Parties in particular through the DNA forum;
- (j) Encourage Designated Operational Entities (DOEs), to establish offices and partnerships in developing countries in order to reduce the transaction costs for those countries and contribute to a more equitable distribution of CDM project activities;
- (k) Encourage UNEP/RISOE to further expand its current work on handbooks and manuals about the preparation of CDM project activities, in particular covering topics such as:
  - (i) The use of methodologies and best practice for their successful applications;
  - (ii) Case studies;
  - (iii) PDDs templates which would require minimal customization efforts by users in order to reduce the transaction costs related to validation.

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